IDEA PART B DISPUTE RESOLUTION FOR SCHOOL YEAR 2017–2018

OSEP Data Documentation

November 2019

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1.0 Introduction

1.1 Purpose

The purpose of this document is to provide information necessary to appropriately use State level data files on Individuals with Disabilities Education Act (IDEA) Part B Dispute Resolution from the Office of Special Education Programs (OSEP). The accompanying data file provides data at the State level on the number of occurrences in the following sections:

- Written, signed complaints which are defined as a signed, written document submitted to the SEA by an individual or organization (complainant) that alleges a violation of a requirement of Part B of IDEA of 34 CFR Part 300, including cases in which some required content is absent from the document.
- Mediation requests which are defined as a request by a party to a dispute involving any matter under Part B of IDEA for the parties to meet with a qualified and impartial mediator to resolve the dispute(s).
- Due process complaints which are defined as a filing by a parent or public agency to initiate an impartial due process hearing on matters relating to the identification, evaluation, or educational placement of a child with a disability, or the provision of a free appropriate public education to the child.
- Expedited due process complaints which are defined as due process complaints filed by: (1) the parent of a child with a disability (IDEA) who disagrees with any decision regarding the manifestation determination and/or disciplinary removal of a student from an educational placement and the placement of that student in an interim alternative educational setting; or (2) a local educational agency that believes that maintaining the current placement of the child is substantially likely to result in injury to the child or to others.

1.2 OSEP Background

OSEP, within the Office of Special Education and Rehabilitative Services (OSERS), is dedicated to improving results for infants, toddlers, children and youth with disabilities ages birth through 21 by providing leadership and financial support to assist States, local districts and programs.

Section 618 of the IDEA requires that each State submit data about the infants and toddlers, birth through age 2, who receive early intervention services under Part C of

IDEA and children with disabilities, ages 3 through 21, who receive special education and related services under Part B of IDEA.

There are 12 data collections authorized under Section 618: under Part B: (1) Child Count; (2) Educational Environments; (3) Personnel; (4) Exiting; (5) Discipline; (6) Assessment; (7) Dispute Resolution; and (8) Maintenance of Effort Reduction and Coordinated Early Intervening Services; and under Part C: (9) Child Count; (10) Settings; (11) Exiting; and (12) Dispute Resolution. These data are collected via an ED*Facts* system (i.e., ED*Facts* Submission System (ESS) or the ED*Facts* Metadata and Process System (EMAPS). Information related to the Section 618 data collected via ESS can be found in the ED*Facts* Series - ED*Facts* Special Education/IDEA 2011-12 Study in the ED Data Inventory. Information related to the IDEA Section 618 data collected via EMAPS can be found in the Part B Dispute Resolution data collection and file.

2.0 OSEP Part B Dispute Resolution Data

2.1 State Data

States / entities are required to report the Dispute Resolution data under Title 1, Part A, Subsection 618 of IDEA.

Part B Dispute Resolution Data comes from one file:

• IDEA Part B Dispute Resolution

This information is submitted to OSEP via EMAPS by the IDEA Part B data managers in each of the 60 IDEA Part B reporting entities.

States / entities were required to submit SY 2017-2018 data to EMAPS no later than November 7, 2018. OSEP reviewed the data for quality issues and provided feedback to States / entities. States / entities were given the opportunity to address the data quality issues by resubmitting the data or providing a data note prior to the data being published. Finalized data were extracted from the EMAPS system after 11:59pm ET on May 29, 2019. Please see <u>Appendix A</u> for the specific date each State / entity submitted these data.

2.2 Definitions

Change of placement ordered – The hearing officer's written decision in an expedited due process hearing fully adjudicated ordered a change in placement of a child with a disability (IDEA) to an appropriate interim alternative educational setting.

Complaint pending – A written, signed complaint that is either still under investigation or the SEA's written decision has not been issued.

Complaint pending a due process hearing – A written, signed complaint in which one or more of the allegations in the complaint are the subject of a due process complaint that has not been resolved.

Complaint with report issued – A written decision was provided by the SEA to the complainant and public agency regarding alleged violations of a requirement of Part B of IDEA.

Complaint withdrawn or dismissed – A written, signed complaint that was withdrawn by the complainant for any reason or that was determined by the SEA to be resolved by the complainant and the public agency through mediation or other dispute resolution means and no further action by the SEA was required to resolve the complaint; or a complaint dismissed by the SEA for any reason, including that the complaint does not include all required content.

Decision within extended timeline - The written decision from a hearing fully adjudicated was provided to the parties in the due process hearing more than 45 days after the expiration of the resolution period, but within a specific time extension granted by the hearing or reviewing officer at the request of either party.

Decision within timeline – The written decision from a hearing fully adjudicated was provided to the parties in the due process hearing not later than 45 days after the expiration of the resolution period or in the case of an expedited due process complaint, provided no later than 10 school days after the due process hearing, which must occur within 20 school days of the date the expedited due process complaint is filed.

Due process complaint – A filing by a parent or public agency to initiate an impartial due process hearing on matters relating to the identification, evaluation, or educational placement of a child with a disability (IDEA), or the provision of a free appropriate public education to the child.

Due process complaint pending – A due process complaint wherein a due process hearing has not yet been scheduled or is scheduled but has not yet been held.

Due process complaint withdrawn or dismissed - A due process complaint that has not resulted in a fully adjudicated due process hearing. This includes due process complaints resolved through a mediation agreement or through a written settlement agreement, those settled by some other agreement between the parties (parent and public agency) prior to completion of the due process hearing, those withdrawn by the filing party, those determined by the hearing officer to be insufficient or without cause, and those not fully adjudicated for other reasons. This does not include due process complaints that are pending a due process hearing.

Expedited due process complaint – A due process complaint filed by: (1) the parent of a child with a disability who disagrees with any decision regarding the manifestation determination and/or disciplinary removal of a student from an educational placement and the placement of that student in an interim alternative educational setting; or (2) a local educational agency that believes that maintaining the current placement of the child is substantially likely to result in injury to the child or to others.

Expedited due process complaint pending – An expedited due process complaint wherein an expedited due process hearing has not yet been scheduled or is scheduled but has not yet been held.

Expedited due process complaint withdrawn or dismissed – An expedited due process complaint that has not resulted in an expedited fully adjudicated due process hearing. This includes expedited due process complaints resolved through a mediation agreement or through a written settlement agreement, those settled by some other agreement between the parties (parent and public agency) prior to completion of the expedited due process hearing, those withdrawn by the filing party, those determined by the hearing officer to be insufficient or without cause, and those not fully adjudicated for other reasons. This does not include expedited due process complaints that are pending an expedited due process hearing.

Expedited due process hearing fully adjudicated – A hearing officer conducted a due process hearing concerning an expedited due process complaint, reached a final decision regarding matters of law and fact and issued a written decision to the parties about whether a change of placement is ordered.

Hearing fully adjudicated – A hearing officer conducted a due process hearing, reached a final decision regarding matters of law and fact and issued a written decision to the parties.

Hearing pending – A request for a due process hearing that has not yet been scheduled, is scheduled but has not yet been conducted, or has been conducted but is not yet fully adjudicated. (See definition for hearing fully adjudicated).

Mediation agreement – A written legally binding agreement signed by a parent and a representative of the public agency who has the authority to bind the public agency that specifies the resolution of any issues in the dispute that were reached through the mediation process. A mediation agreement that fully or partially resolves issues in dispute is included in "mediation agreement".

Mediation held - A process conducted by a qualified and impartial mediator to resolve a disagreement between a parent and public agency involving any matter under Part B of IDEA of 34 CFR Part 300, and that concluded with or without a written mediation agreement between the parties.

Mediation held not related to due process complaint – A process conducted by a qualified and impartial mediator to resolve a disagreement between a parent and public agency that was not initiated by the filing of a due process complaint or did not include issues that were the subject of a due process complaint.

Mediation held related to due process complaint – A process conducted by a qualified and impartial mediator to resolve a disagreement between a parent and public agency that was initiated by the filing of a due process complaint or included issues that were the subject of a due process complaint.

Mediation not held – A request for mediation that did not result in a mediation being conducted by a qualified and impartial mediator. This includes mediation requests that were withdrawn, mediation requests that were dismissed, requests where one party refused to mediate, and requests that were settled by some agreement other than a mediation agreement between the parties.

Mediation pending – A request for mediation that has not yet been scheduled or is scheduled but has not yet been held.

Mediation request – A request by a party to a dispute involving any matter under Part B of IDEA for the parties to meet with a qualified and impartial mediator to resolve the dispute(s).

Report with findings of noncompliance - The written decision provided by the SEA to the complainant and public agency in response to a written, signed complaint, which finds the public agency to be out of compliance with one or more requirements of Part B of IDEA of 34 CFR Part 300.

Report within extended timeline – The written decision from the SEA was provided to the complainant and the public agency more than 60 days after the written, signed complaint was filed, but within an appropriately extended timeline. An appropriately extended timeline is an extension beyond 60 days that was granted due to exceptional circumstances that exist with respect to a particular complaint; or if the parent and the public agency involved agreed to extend the time to engage in mediation, or to engage in other alternative means of dispute resolution, if available in the State or under State procedures.

Report within timeline – The written decision from the SEA was provided to the complainant not later than 60 days after receiving the written, signed complaint.

Resolution meeting – A meeting, convened by the local educational agency (LEA), between the parent(s) and school personnel to discuss the parent's due process complaint and the facts that form the basis of the due process complaint so that the LEA has the opportunity to resolve the dispute that is the basis for the due process complaint.

Resolution period – Thirty (30) days from the LEA's receipt of a due process complaint unless the period is adjusted because: (1) both parties agree in writing to waive the resolution meeting; or (2) after either the mediation or resolution meeting starts, but before the end of the 30-day period, the parties agree in writing that no agreement is possible; or (3) if both parties agree in writing to continue the mediation at the end of the 30-day resolution period, but later, the parent or public agency withdraws from the mediation process.

Written settlement agreement – A legally binding written document, signed by the parent and a representative of the public agency, specifying the resolution of the dispute that formed the basis for a due process complaint arrived at in a resolution meeting. For the purposes of reporting the IDEA Part B Dispute Resolution data, a

written settlement agreement is one that fully resolves all issues of the due process complaint and negates the need for a due process hearing.

Written, signed complaint – A signed, written document submitted to the SEA by an individual or organization (complainant) that alleges a violation of a requirement of Part B of IDEA of 34 CFR Part 300, including cases in which some required content is absent from the document.

3.0 Data Quality

3.1 Data Quality Checks

OSEP reviews and evaluates the timeliness, completeness, and accuracy of the data submitted by States / entities to meet the reporting requirements under Section 618 of IDEA. OSEP also conducts year to year change analysis on data submitted by the States / entities.

3.1.1 Timeliness

OSEP identifies a Section 618 data submission as **timely** if the State / entity has submitted the required data to the appropriate data submission system (i.e., ESS or *EMAPS*) on or before the original due date. The due dates for the IDEA Section 618 data are:

- The first Wednesday in November for Part B Personnel, Part B Exiting, Part B Discipline, Part B Dispute Resolution, Part C Exiting, and Part C Dispute Resolution data collections.
- The first Wednesday in April for Part B Child Count, Part B Educational Environments, Part C Child Count, and Part C Settings data collections.
- During the third week in December for Part B Assessment data collection. This due date is aligned with the due date for the assessment data reported by States for the Consolidated State Performance Reports (CSPR).
- The first Wednesday in May for the Part B MOE Reduction and CEIS data collection.

3.1.2 Completeness

OSEP identifies a Section 618 data submission as **complete** if the State / entity has submitted data for all applicable fields, file specifications, category sets, subtotals,

and grand totals for a specific Section 618 data collection. Additionally, OSEP evaluates if the data submitted by the State / entity match the information in metadata sources such as the EMAPS State Supplemental Survey-IDEA and the EMAPS Assessment Metadata Survey.

3.1.3 Accuracy

OSEP identifies a Section 618 data submission as **accurate** if the State / entity has submitted data that meets all the edit checks for the specific data collection. The edit checks for each Section 618 data collection are identified in the Part B Data Edits and Part C Data Edits documents available to States / entities in Office of Management and Budget (OMB) MAX. The majority of these edit checks are incorporated into the business rules in ESS and EMAPS. Specific business rules or edit checks are outlined in the <u>EDFacts Business Rules Single Inventory (BRSI)</u> and the EMAPS user guides available through the <u>EDFacts Initiative</u> website.

3.1.4 Year-to-Year Change Analysis

OSEP also conducts **year-to-year change analysis** in order to determine if there has been a large fluctuation in the counts reported by a State / entity from year to year. If large changes are identified, OSEP requests that the State / entity review the data to ensure that the changes are not the result of a data quality issue, and to provide an explanation for the large change in counts if it was not the result of a data quality issue.

OSEP reviews the data notes and explanations States / entities provide in relation to the submission of the Section 618 data to better understand if and how the State / entity is meeting the reporting instructions and requirements for the specific data collection. Many of these data notes and explanations are published in the <u>Data Notes</u> documents accompanying the IDEA Section 618 data files.

3.2 Suppression

• Florida: Data were suppressed for all sections, due to data quality concerns.

3.3 Data Notes

States / entities have the option to provide additional information to OSEP related to the data quality inquiries or reporting changes. This information has been compiled and accompanies the data files for data users. Please review the <u>Part B Dispute</u> <u>Resolution Data Notes</u> document when using the public file.

4.0 File Structure

The following table provides the layout of the Part B Dispute Resolution file.

Number of Variables: 33

Extraction Date: The date the data were extracted from EMAPS.

<u>Updated</u>: The date changes were made to the text, format or template of the file; if no changes have occurred this line will be blank.

<u>Revised</u>: The date updates were made to the data; if no changes have occurred this line will be blank.

Variable Name	Туре
Year	Reference Year
State	State Name
Written, Signed Complaints (WSC) Total (1)	Total number of written, signed complaints filed between July 1, 2017 and June 30, 2018
WSC with Reports Issued Total (1.1)	Total number of written, signed complaints (row 1) with reports issued as of 60 days following the end of the reporting period; that is, enter how many of the complaints had a written decision from the State educational agency (SEA) as of August 29, 2018
WSC Reports with Findings (1.1a)	Number of the reports issued were reports with findings of noncompliance
WSC Reports within Timeline (1.1b)	Number of reports issued were reports within timelines (60 days)
WSC Reports within Extended Timelines (1.1c)	Number of reports issued were reports within extended timelines
WSC Pending Total (1.2)	Number of written, signed complaints (row 1) were complaints pending as of August 29, 2018 (60 days following the end of the reporting period)
WSC Pending a Due Process Hearing (1.2a)	Number of pending complaints were complaints pending a due process hearing
WSC Withdrawn or Dismissed (1.3)	Number of written, signed complaints (row 1) were complaints withdrawn or dismissed as of August 29, 2018 (60 days following the end of the reporting period)
Mediation Requests Total (2)	Total number of mediation requests received through all dispute resolution processes between July 1, 2017 and June 30, 2018
Mediations Held Total (2.1)	Number of mediation requests (row 2) resulted in mediations held as of the end of the reporting period (June 30, 2018)
Mediations Held Related to Due Process Complaints(2.1a)	Number of mediations held were mediations held related to due process complaints
Mediation Agreements Related to Due Process Complaints (2.1ai)	Number of mediations held related to due process complaints resulted in mediation agreements as of the end of the reporting period (June 30, 2018)

Variable Name	Туре
Mediations Held Not Related to	Number of mediations held were mediations held not
Due Process Complaints (2.1b)	related to due process complaints
· · · · ·	Number of mediations held not related to due
Mediation Agreements Not Related to Due Process	
	process complaints resulted in mediation
Complaints (2.1bi)	agreements as of the end of the reporting period
Mediations Danding (2.2)	(June 30, 2018)
Mediations Pending (2.2)	Number of mediation requests (row 2) were
	mediations pending as of the end of the reporting
	period (June 30, 2018). This includes mediation
	requests that were pending as of the end of the
	reporting period
Mediations Withdrawn or Not	Number of mediation requests (row 2) were
Held (2.3)	mediations withdrawn or not held as of the end of the
	reporting period (June 30, 2018)
Due Process Complaints (DPC)	Total number of due process complaints filed
Total (3)	between July 1, 2017 and June 30, 2018
DPC Resolution Meetings Total	Number of due process complaints (row 3) resulted
(3.1)	in a resolution meeting as of the end of the reporting
DDO De e electione Marstin en	period (June 30, 2018)
DPC Resolution Meetings -	Number of resolution meetings resulted in a written
Written Settlement Agreements	settlement agreement as of the end of the reporting
(3.1a)	period
DPC Hearings (fully	Number of due process complaints (row 3) resulted
adjudicated) Total (3.2)	in hearings fully adjudicated as of the end of the
	reporting period, that is, the due process hearing
	was conducted and the hearing officer issued a
DPC Written Decisions within	written decision by June 30, 2018
_	Number of the written decision were decisions within timeline
Timeline (3.2a) DPC Written Decisions within	
	Number of written decisions included in row 3.2 were
Extended Timelines (3.2b)	decisions within appropriately extended timelines.
	(Decision must be within specific time extension
DDC Danding (2.2)	granted by the hearing or reviewing officer)
DPC Pending (3.3)	Number of due process complaints were hearings
	pending as of the end of the reporting period (June
DPC Withdrawn or Dismissed	30, 2018) Number of due process complaints were withdrawn
(3.4)	or dismissed (including resolved without a hearing) as of the end of the reporting period
	(June 30, 2018)
Expedited Due Process	Total number of expedited due process complaints
Complaints (EDPC) Total (4)	filed between July 1, 2017 and June 30, 2018
EDPC Resulted in a Resolution	Number of the expedited due process complaints
Meeting Total (4.1)	(row 4) resulted in a resolution meeting as of the end
EDBC Resolution Montings	of the reporting period (June 30, 2018) Number of resolution meetings resulted in a written
EDPC Resolution Meetings - Written Settlement Agreements	settlement agreement as of the end of the reporting
(4.1a)	period
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Variable Name	Туре
EDPC Expedited Hearings (fully adjudicated) Total (4.2)	Number of the expedited due process complaints (row 4) resulted in expedited hearings fully adjudicated as of the end of the reporting period, that is, the due process hearing was conducted and the hearing officer issued a written decision by June 30, 2018
EDPC Expedited Hearings - Change of Placement Ordered (4.2a)	Number of the written decisions resulted in a change of placement ordered
EDPC Pending (4.3)	Number of the expedited due process complaints (row 4) were expedited due process complaints pending as of the end of the reporting period (June 30, 2018)
EDPC Withdrawn or Dismissed (4.4)	Number of the expedited due process complaints (row 4) were withdrawn or dismissed as of the end of the reporting period (June 30, 2018)

5.0 Guidance for Using these Data - FAQs

What reporting year will this data collection cover?

The IDEA Part B Dispute Resolution covers an entire year of counts. For the 2017-18 data collection, the reporting year is defined as July 1, 2017 through June 30, 2018.

What actions are included?

Only actions initiated during the 2017-18 year are reported. Actions initiated in a previous reporting year that continued into the 2017-18 reporting year are not included in the 2017-18 counts.

Expedited complaints?

Expedited due process complaints are to be included in the counts entered in this Due Process Section and are also entered separately in the Expedited Due Process section.

6.0 Privacy Protections Used

Beginning in August 2012, the U.S. Department of Education established a Disclosure Review Board (DRB) to review proposed data releases by the Department's program offices (e.g., OSEP) through a collaborative technical assistance process so that the Department releases as much useful data as

possible, while protecting the privacy of individuals and the confidentiality of their data, as required by law.

The DRB worked with OSEP to develop appropriate disclosure avoidance plans for the purposes of the Section 618 data releases that are derived from data protected by The Family Educational Rights and Privacy Act (FERPA) and IDEA and to help prevent the unauthorized disclosure of personally identifiable information in OSEP's public IDEA Section 618 data file releases.

The DRB applied the FERPA standard for de-identification to assess whether a "reasonable person in the school community who does not have personal knowledge of the relevant circumstances" could identify individual students in tables with small size cells (34 CFR §99.3 and §99.31(b)(1)). The "reasonable person" standard was used to determine whether the data have been sufficiently redacted prior to release such that a "reasonable person" (i.e., a hypothetical, rational, prudent, average individual) in the school community would not be able to identify a student with any reasonable certainty. School officials, including teachers, administrators, coaches, and volunteers, are not considered in making the reasonable person determination since they are presumed to have inside knowledge of the relevant circumstances and of the identity of the students.

The data do not contain any individual-level information, and are aggregated to the State (or entity) level. The DRB has determined that the risk of disclosure resulting from these aggregate counts is negligible, as a single complaint may be associated with more than one student and an individual student may be associated with more than one complaint in a reference period. Consequently, no additional privacy protections are required.

It is the consensus of the Disclosure Review Board that the 2017-2018 IDEA Part B Dispute Resolution Data File is safe for public release under FERPA.

Appendix A

State	Part B Dispute Resolution
Alabama	1/3/2019
Alaska	11/1/2018
American Samoa	10/22/2018
Arizona	10/25/2018
Arkansas	10/22/2018
Bureau Of Indian Education	11/6/2018
California	10/25/2018
Colorado	11/5/2018
Connecticut	10/25/2018
Delaware	11/2/2018
District Of Columbia	11/1/2018
Federated States Of Micronesia	11/2/2018
Florida	10/22/2018
Georgia	11/5/2018
Guam	10/22/2018
Hawaii	10/31/2018
Idaho	10/30/2018
Illinois	11/5/2018
Indiana	11/5/2018
lowa	10/22/2018
Kansas	1/3/2019
Kentucky	11/5/2018
Louisiana	10/31/2018
Maine	10/29/2018
Maryland	10/24/2018
Massachusetts	11/1/2018

Date of the Last State Level Submission

State	Part B Dispute Resolution
Michigan	10/18/2018
Minnesota	11/5/2018
Mississippi	11/5/2018
Missouri	11/7/2018
Montana	10/29/2018
Nebraska	11/6/2018
Nevada	10/30/2018
New Hampshire	10/18/2018
New Jersey	10/24/2018
New Mexico	11/6/2018
New York	10/26/2018
North Carolina	10/26/2018
North Dakota	10/22/2018
Northern Marianas	11/1/2018
Ohio	10/26/2018
Oklahoma	10/26/2018
Oregon	10/18/2018
Pennsylvania	11/6/2018
Puerto Rico	10/18/2018
Republic Of Palau	10/29/2018
Republic Of The Marshall Islands	10/16/2018
Rhode Island	10/30/2018
South Carolina	11/5/2018
South Dakota	10/23/2018
Tennessee	10/18/2018
Texas	10/18/2018
Utah	5/10/2019
Vermont	11/5/2018
Virgin Islands	1/11/2019

State	Part B Dispute Resolution
Virginia	11/7/2018
Washington	5/29/2019
West Virginia	11/5/2018
Wisconsin	10/25/2018
Wyoming	5/13/2019

- Data not submitted

Appendix B

Outcome Count	Calculation
Number of reports without findings of	difference between the number entered in row 1.1
noncompliance	and the number entered in 1.1(a)
Number of complaints with reports issued late (not	difference between the number in row 1.1 and the
within the 60-day timeline or an extended timeline)	sum of the numbers entered in rows 1.1(b) and
	1.1(c)
Number of complaints pending for reasons other	difference between the number in row 1.2 and the
than pending a due process hearing	number in row 1.2(a)
Total number of mediations requested (row 2)	sum of 2.1, 2.2 and 2.3
Number of mediations held related to due process	difference between the number entered in row
complaints that did not result in a mediation	2.1(a) and the number entered in row 2.1(a)(i)
agreement	
Number of mediations held not related to due	difference between the number entered in row
process complaints that did not result in a	2.1(b) and the number entered in row 2.1(b)(i)
mediation agreement	
Total number of mediations held (row 2.1)	sum of 2.1(a) and 2.1(b)
Number of resolution meetings held that did not	difference between the number entered in row 3.1
result in a written settlement agreement as of the	and the number entered in row 3.1(a)
end of the reporting period	
Number of decisions issued beyond the relevant	difference between the number in row 3.2 and the
timeline	sum of the numbers in rows 3.2(a) and 3.2(b)

Additional Calculation Options with the Data File